

TTIP Regulatory Aspects

Automobile industry perspective

JOINT JURI/INTA PUBLIC HEARING

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KEY FIGURES ABOUT THE INDUSTRY

- **12.7 million** direct and indirect jobs
- €32.3 billion in R&D spending, largest private investor
- €95.1 billion positive net trade contribution
- €388.8 billion in tax revenues (EU14)



ACEA-AAPC-ALLIANCE cooperation

- Transatlantic industry is fully aligned on TTIP:
 - Joint industry presentation at the High Level Regulatory Cooperation Forum in April 2013
 - o Joint industry submission to the USTR and European Commission in May 2013
 - Joint industry presentations at each negotiating round
 - Joint industry press releases
 - o On commercial vehicles, ACEA started cooperation with EMA



INDUSTRY REQUESTS

Comprehensive agreement

 Elimination of tariffs and NTBs through regulatory convergence in parallel, under a single undertaking

→ For existing regulations:

- Recognition of equivalence of EU and U.S. regulations
 - ✓ Safety regulations for passenger cars
 - ✓ Pollutant emissions for commercial vehicles

→ For future regulations:

- o Increased bilateral cooperation between regulators to avoid future divergences when possible (Regulatory Cooperation Council);
- Multilateral cooperation to be strengthened via the GTR process in Geneva



DIFFERENCES IN CONFORMITY ASSESSMENT

EU Type-approval versus US self-certification

Homologation via EU Type-approval

- o Vehicle type must be in compliance with UNECE/EU regulations
- Vehicle type to be tested and approved before sales
- o Tests and Approval done by the national type-approval authority
- o Conformity of production (COP) requirements to show that produced vehicles are in compliance with the approved type

• US Self-certification (safety)

- Vehicle type must be in compliance with FMVSS regulations
- o Vehicle manufacturer executes the testing on its own
- Vehicle manufacturer declares each year the model year program for the US market to the authority
- Authority conducts random checks (tests) of compliance





Type Approval vs Self Certification Process

OEM selects authority within EU to grant WVTA for its future product (e.g. KBA, VCA)

OEM selects qualified service to witness and confirm its compliance (e.g. TÜV, Idiada)

OEM and testing institution agree on test programme that represents all vehicle variations and specifications (worse casing)

Qualified service inspects product (if design criterion) and/or witnesses tests (if performance criterion).

Testing institution produces report and confirms compliance to all type approval requirements.

Manufacturer certifies that plant meets COP requirements (e.g. ISO 9002).

If satisfied, Government (KBA, VCA etc..) issues approval and grants approval number.

Manufacturer can bring vehicle to market.

Product Phase

Manufacturer satisfies himself that the product meets the requirement(s)

Manufacturer compiles in-house documentation.

Manufacturer starts to sell.

After production has started government inspects and/or tests product.

If dis-satisfied, government issues objection and manufacturer can be faced with recall and/or litigation.





• For the EU:

- o GTR-Global Technical Regulation
- UNECE and EU regulations

• For the US:

- o GTR-Global Technical Regulation
- o FMVSS-US Federal Motor Vehicle Safety Standards and Regulations



UNECE and EU regulations

- UNECE regulations developed in the frame of UN under the UNECE 1958 agreement (USA is not a contracting party to this agreement) by WP 29
- Principle of mutual recognition of UNECE approvals between the contracting parties including technical and administrative requirements
- o UNECE regulations mostly applied under the type approval scheme
- o Some additional EU regulations :
 - General Safety Regulation
 - Pedestrian protection
 - Weights & Dimensions





GTR-Global Technical Regulation

- o Developed in the frame of UN under the UNECE 1998 Global Agreement (USA is contracting party to this agreement)
- Development of harmonised technical requirements which then must be transposed into national and regional law
- o 15 GTRs so far (US only transposed 2 GTRs 1 for automobile, 1 for motorcycles)



- FMVSS-US Federal Motor Vehicle Safety Standards and Regulations
 - Safety requirements developed by the National Highway Traffic Safety Administration (NHTSA) independently from UNECE
 - o NHTSA is a regulatory agency of the US Department of Transportation, reporting to Congress
 - Applied under the concept of self-certification





- Both EU and US regulatory sets offer a very high level of safety performance.
- Regulatory difference require different structure and design for vehicles in the EU and the US, for example:
 - o Different car body structure to fulfil crash tests
 - o Different mirrors
 - Different wipers
 - o Different lights (headlamps, indicator lights, etc.)
 - o Different safety belts and anchorages
- These differences do not lead to additional safety performance.



Solution to bridge the gap

- Conclusion from examples:
 - Meeting two different sets of regulations is very costly for manufacturers
 - Neither set of regulations is more effective, they are just different
- Harmonisation on existing regulations very difficult
 - Considerable regulatory differences
 - Unsuccessful attempt during the Transatlantic Business Dialogue
 - Limited success at the UNECE 1998 Agreement GTR process
- → Solution: recognition of equivalence for existing regulations
 - o EU and US regulations achieve an equivalent safety performance
 - o Feasible without lowering the stringency of EU or US regulations



The EU and US pollutant emissions regulations are different in their formulation and content. But what is the end result for vehicle emission performance?

<u>International Council on Clean Transportation (ICCT):</u>

- Working paper 2014-5, EPA 2010 and Euro VI comparison:
 - "...the EPA 2010 and Euro VI standards [...] are very strong, <u>functionally</u> <u>equivalent</u> options, which require the same emission control technologies and achieve essentially the same emissions benefits."
- Industry is collecting data of <u>on-road</u> emission performance from Euro VI and EPA 2010 engines to demonstrate equivalent performance.
- → Industry objective: EURO VI and US EPA 2010 regulations deliver functionally equivalent products



Industry contribution ongoing

Technical study

- Objective: to prove the equivalence of EU and US safety regulations for passenger cars
- Undertaken by a university partnership in the EU and US
- o Industry is working on the last phase of the study

Economic study

- Objective: to show the potential gains for our industry from regulatory convergence in TTIP
- Undertaken by the Center for Automotive Research in the US





- The Centre for Economic Policy Research (CEPR) study :.
 - o Current auto NTBs equivalent to an ad valorem tariff of approximately 26%.
 - o The elimination of auto tariffs and 25% of existing U.S. and EU auto NTBs would lead to an increase of EU vehicle and parts exports to the U.S. by 149%.
- → Although tariff savings are important, the biggest benefit could come from regulatory convergence.
- → Auto industry position: comprehensive agreement including regulatory convergence.



- Opportunity to break down regulatory barriers in the auto sector, while maintaining high safety and environmental performance standards.
- Auto trade is 10% of total EU-US trade: eliminating tariffs and achieving greater auto regulatory convergence will increase trade, lower costs, create jobs and improve international competitiveness.
- Regulatory convergence would strengthen the U.S. and EU roles as worldwide auto standards setters, avoiding further auto regulatory fragmentation.
- Strong and sustained political support for the effort at the highest levels of government and regulatory authorities is essential.